

7/28/04

REVISED

RFP's #03-15, 03-16, and 03-17  
CAD (Computer Aided Dispatch), Radio Control, and 911 Telephony Systems  
June 9, 2004

EXECUTIVE SUMMARY

On June 9, 2004 the Procurement Office opened proposals for the CAD, Radio Control and 911 Telephony systems for the new 911 Center, which is currently under construction. Nine (9) companies submitted proposals. Of those nine; one was rejected because it did not meet the requirement of submitting a Bid Bond with its proposal.

The eight remaining proposals were reviewed by Jon Samuels of Synergem Emergency Services, LLC, the County's consultant for this project, John Murray, Communications Director and Carl Hayden, IT Director for technical compliance to prepare a Summary Report for the Interview Committee. Of the eight proposals, four (4) companies were selected for interviews based on the criteria listed in the RFP's. Because each company's system had certain different configurations, each company was given an opportunity to submit their "Best and Final Offer" based on the issues that arose during review of their proposals and the interviews.

The interview committee was composed of the following:

Marion Lyles, Chair, Purchasing, Real Estate & Grounds Committee  
John Murray, Communications Director  
Carl Hayden, IT Director  
Henry Gordon, EMA Director  
Ronald Butts, Fire Chief  
Wayne Garland, EMS Director, Oconee Memorial Hospital

Committee meetings and interviews were held on June 29, 30, July 1, 12, and 16, 2004. Marianne Dillard, Procurement Director, and Jon Samuels moderated all meetings and interviews.

The Interview Committee scored the candidates and voted unanimously on their recommendation based not only on price but also more importantly, on qualifications, upgradability, scalability, and maintainability.

Committee Recommendation:

The Committee recommendation is to award the CAD System to New World Systems of Troy, MI. Extensive demonstrations and numerous contacts with current users of this system convinced the committee that this product provided the best set of present capabilities, the most promising future improvements and the most cost-effective mix of product and support available.

Their second recommendation is to award the Radio Control and the 911 Telephony systems to Pusaron Public Safety Systems of Atlanta, Georgia. Pusaron is a long established leader among suppliers to the public safety community. Its products are proven in hundreds of locations, its maintenance and support abilities have been proven over two decades here in Oconee County, and its selection to provide both critical systems places all important system components in the care of one vendor. This last point is considered vital by the committee, who feared that dividing this responsibility would adversely impact support in case of off-hour system problems.

Final Pricing:

New World Systems	\$410,785
Positron Public Safety Systems	532,696
Contingency (8%)	75,478
 <b>RECOMMENDED AWARD</b>	 <b>\$1,018,959</b>

Funding Recommendation:

Although the County has funds on hand that, when supplemented by State reimbursements that are already promised, are sufficient for this procurement, it is the recommendation of John Murray and Jon Samuels that the County procure these systems with a short-term Municipal Lease/Purchase. They based this recommendation on the following:

1. Insufficient funds will be on hand in 2005 to make full payment for these systems. The County faces an interim shortfall of \$666,706. While, this shortfall will be resolved by 2005 when State wireless reimbursement funds will become available, a short-term financial bridging instrument is needed and this lease appears to be the least costly alternative.
2. There are infrastructure expenses associated with the final completion of the 911 center in the new law enforcement facility that can be paid using funds. These payments will be required prior to 2005 and these expenditures further increase the interim shortfall.
3. The fire departments, rescue squads, emergency management, other small local police departments, and the jail have immediate needs for improved information management software and those needs can be satisfied using these funds.
4. The lease can be paid in full at anytime without penalty. The effective interest rate is 2.4%, which is mitigated by interest earned by these funds while invested in an interest bearing account.
5. A short-term lease protects the County against any delay in the State's promised reimbursements.
6. A lessee provides leverage for the County in dealing with its vendors since payment is made over a period of time, dependent upon vendor performance.
7. Projected 911 surcharge revenues will easily pay all lease charges without requiring any supplemental County funding.

Oconee County is going to have the most advanced Communications/911 Center in the state, with the most modern and advanced systems and software. It is incumbent upon us all as good stewards to ensure that the First Responders in all county agencies have their systems and technology elevated to the same standard. Any excess funding can be reviewed and managed by the Public Safety Committee in conjunction with the chairman of the County Council-Public Safety Committee.

Respectfully submitted,



Marianne A. Dillard  
Procurement Director

July 27, 2004

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June 9, 2004

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John Murray, Communications Director  
Carl Hayden, IT Director  
Henry Gerden, EMA Director  
Ronald Butta, Fire Chief  
Wayne Garland, EMS Director, Decree Memorial Hospital

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1. Insufficient funds will be on hand in 2/05 to make full payment for these systems. The County faces an interim shortfall of \$606,706. While, this shortfall will be resolved by 6/05 when State wireless reimbursement funds will become available, a short term financial bridging instrument is needed and this lease appears to be the least costly alternative.
2. There are infrastructure expenses associated with the final construction of the 911 center in the new law enforcement facility that can be paid using funds. These payments will be required prior to 2/05 and these expenditures further increase the interim shortfall.
3. The fire departments, rescue squads, emergency management, other small local police departments, and the jail have immediate needs for improved information management software and those needs can be satisfied using these funds.
4. The lease can be paid in full at anytime without penalty. The effective interest rate is 2.4%, which is mitigated by interest earned by these funds while invested in an interest bearing account.
5. A short-term lease protects the County against any delay in the State's promised reimbursements.
6. A lease provides leverage for the County in dealing with its vendors since payment is made over a period of time, dependent upon vendor performance.
7. Projected 911 surcharge revenues will easily pay all lease charges without requiring any supplemental County funding.

Georgetown County is going to have the most advanced Communications/911 Center in the state, with the most modern and advanced systems and software. It is incumbent upon us all as good stewards to ensure that the First Responders in all county agencies have their systems and technology elevated to the same standard. Any excess funding can be reviewed and managed by the Public Safety Committee in conjunction with the chairman of the County Council Public Safety Committee.

Respectfully submitted,



Marianne A. Dillard  
Procurement Director

July 23, 2004

## Oconee County IFC

RFP 03-15 CAD System opened June 9, 2004, 2 p.m.

RFP 03-16 Radio Control System opened June 9, 2004, 2:30 p.m.  
RFP 03-17 9-1-1 Telephone System opened June 9, 2004, 3 p.m.

Request for Proposals		Request for Proposals	
Request for Proposals		Request for Proposals	
<b>RFP 03-15 CAD SYSTEM</b>		<b>RFP 03-16 RADIO CONTROL SYSTEM</b>	
1. <i>Not RFP requirements</i> including: access, address, etc.	1.6	1.6	1.6
2. Internal process fixes	3.1 \$826,475 class III	3.1 \$826,475 class III	3.1 \$826,475 class III
2.1 Current	3.2 \$826,475 class III	3.2 \$826,475 class III	3.2 \$826,475 class III
2.2 Options (not Due 6/07)			
3. Additions and Discrepancies	3.1 Internal telephone coverage exists in countywide, state-wide, state, user-friendly interface and excellent security, data sharing and users and data sharing will be available. Sharing of data and address with inspection, license and permit system.	2.1 Affordable software, modular, state-wide, state and local partnership with 9-1-1, Sheriff and state-in- telligence database for interoperability and to share information with County 9-1-1 and Sheriff's Office. Data sharing will be data sharing between data sharing and no secondary pur- chase or service contract by others. Utilized price structure.	3.3 Good speed services, good rate, modems, wireless & Data security, reliable, no additional fees, partnerships, service area, fast, decentralized service, data sharing with 9-1-1, Sheriff's Office.
3.1 New, advanced 3.2 New, maintenance 3.3 New, maintenance	3.2 \$826,475 class III	3.3 \$826,475 class III	3.3 \$826,475 class III
4. General and Local police			
4.1 Capital	3.1 \$944,052	3.1 \$944,052	4.1 \$944,052
4.2 Operations/One-time costs	3.2 \$21,375	3.2 \$21,375	4.2 \$21,375
5. Financial Demands    Back-	5.1 Other related costs 12.25% of system expanded hospital 25% of original cost savings Additional 70% displace-	5.1 Estimated additional costs in "no drivers" in County < 6000 in number of units 5.2 Increased setup & ongoing costs per year 5.3 Advanced pricing plan 5.4 Renewal contracts, partial or full annual fee, 1.1 units	5.1 Actual installed costs > 100% and actual average costs per unit CAD database monthly fee
6. Existing	3.1 00.00 6.2 Fixed	3.2	3.2

## RFP 03 '16 Radios Content

	Divisor	Divisor	Yes	No
1.	use of 3G technology			
2.	Initial purchase price,			
3.1	Capital		2.1 \$131,500	2.1 \$349,225
3.2	Operating cost (fuel)		2.2 \$10,615	2.2 \$138,305
3.	Advantages and Disadvantages		2.3 Purchase Fuel and 3300 compliance fuel oil/gasoil kerosene	2.3 Purchase fuel 2.4 early compliance with california 2010
3.1	Disadvantages			
3.2	Advantages			
3.3	Ex. 18.5% add-on interest			
4.	Economic assumptions			
4.1	Gasoline		2.5 \$16,048	2.4 \$30,623
4.2	Oil prices over 15% 2023		2.6 \$18,481	2.5 \$31,175
5.	Proposed alternatives to 2010			
5.1	Local super 2010 bushell		3.1 Local super 2010 bushell	3.1 Added super 2010 position
5.2	Advanced compliance with full site gas network		3.2 Advanced compliance with full site gas network	3.2 Compliant with California 2010 between -Emissions due to Kerosene can switch
5.3	Successor to 2010, cont'd		3.3 Successor to 2010, cont'd	
6.	Banking			
6.1	Bank			
6.2	FDIC			
	Divisor	Divisor	Yes	No
1.	Use 3G technology			
2.	Total proposed price			
2.1	(\$131,500)		2.1 \$131,500	2.1 \$131,500
2.2	(\$10,615)		2.2 \$10,615	2.2 \$138,305
3.	Operating costs (fuel)			
3.1	Local super 2010 compliance fuel oil/gasoil		2.3 Purchase Fuel and 3300 compliance kerosene	2.3 Purchase Fuel and 3300 compliance kerosene
3.2	Advanced compliance with California 2010			
3.3	Proposed alternatives			
4.	Business plan			
4.1	Capital		2.4 \$16,048	2.4 \$30,623
4.2	Operating costs (fuel)		2.5 \$18,481	2.5 \$31,175
5.	Proposed alternatives to 2010			
5.1	Local super 2010 compliance fuel oil/gasoil		3.1 Local super 2010 compliance kerosene	3.1 Proposed alternatives to 2010
5.2	Advanced compliance with California 2010		3.2 Advanced compliance with California 2010	3.2 Proposed alternatives to 2010 but not compliant
6.	Banking			
6.1	Bank			
6.2	FDIC			

Use of 3G technology are purchased through these firms:  
 2.1 \$131,500  
 2.2 \$10,615  
 2.3 \$16,048  
 2.4 \$30,623  
 2.5 \$18,481  
 3.1 Local super 2010  
 3.2 Advanced compliance with California 2010  
 3.3 Proposed alternatives to 2010  
 4.1 Capital  
 4.2 Operating costs (fuel)

Total cost of equipment purchased by 2010 system  
 Total capital requirement  
 Estimated lease price for the equipment 6 years  
 Total cost of equipment purchased by 2010 system  
 Total cost of equipment purchased by 2010 system

Use of 3G technology  
 2.1 \$131,500  
 2.2 \$10,615  
 2.3 \$16,048  
 2.4 \$30,623  
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 3.1 Local super 2010  
 3.2 Advanced compliance with California 2010  
 3.3 Proposed alternatives to 2010  
 4.1 Capital  
 4.2 Operating costs (fuel)

Total cost of equipment purchased by 2010 system  
 Total capital requirement  
 Estimated lease price for the equipment 6 years  
 Total cost of equipment purchased by 2010 system  
 Total cost of equipment purchased by 2010 system

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- 1 The proposed capital expenditure for the recommended procurement levels would cost \$1,300,000. Position radios and leapham systems at \$300,000 to this cost. Since  
 2 purchased or "cooperatively" working radio and to support new initiatives and new law enforcement and fire management programs will add about \$61,000 to this cost. Since  
 3 many of these requirements are projected at much lower levels at the time of purchase, this estimate represents a "best estimate" only.  
 4 In addition, the County must also cover years of maintenance and support costs of \$8,100,000 and more \$122,500 per year. These figures assume no inflation.

5 \$300,000 per year if historic trends continue. As of 3/30/03, the 3-1-1 unpaid account balance  
 6 -1 funds held in escrow by BellSouth: 33377928  
 7 -1 funds held in escrow by CLEC: 4,680  
 8 -1 Wireless funds disbursed by the State and disbursements 117,623  
 9 General funds disbursed by the County Council: 224,411  
 10 Total: 5,21,000

11 FAD markings were determined by system capabilities. Contractors for County personnel confirmed by references some of which were obtained independently of the  
 12 vendor, indicated that Southwest provided capabilities described above present in the older systems. See point point on inclusion of County proposed system vendor  
 13 sections. In addition, new 911 old switch partners in the table who were referred to those included in their proposals  
 14 while Fugitives could provide CAD/PRMS type of date sharing and trend analysis now, its expects, as soon been deployed in an operational environment and the YAFS 800  
 15 initial cost over \$50,000 in one instance less successful than New West's partner, SWX's feature, SWS feature, is the regional ledger, a certain degree and the vendor cost is 2  
 16 billion much more matching product in matched well.

17 ReGeneral's proposal we costly because of the need to purchase Radios > components. It would be a value added company with the same products in retail trade market.  
 18 Purchase was done to achieve economies of scale and to reduce costs significantly over the last 5 years. Sales personnel reduced costs significantly over the last 5 years.  
 19 System availability in the event of telephone trouble was also high even to the best 5 years. And as would soon be apparent, The TCI product is inferior but due to numerous agreements that prevent sales to the market.  
 20 The TCI phone has a poor performance. The system has a built-in remote "watchdog" function that will alert the system call center when a problem occurs on the line.  
 21 TCI's system was not nearly as robust.  
 22 The companies feel strongly that this software supplier was unimportant to a good long-term relationship.  
 23 Financial has increased slightly with the new 911 switchers and the new 14.1 million County vendor relationship.  
 24 The budget for the countywide system was extremely low compared to the contractors and the contractor was concerned that the vendor would not be funded  
 25 The financial model on the following page show how the program can be funded.

### Oconee County 3-1-1 Upgrade Funding Sources/Possible Disbursements

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## Procurement Strategies

**Option One:** Bids will be invited and issued the bid to be received by 3005 in interest-free or account. Considered to mean the system. P.W. has examined the bid and found it to be about \$1,000,000. The bid would probably be paid off at least annually, possibly quarterly, as the cost of interest is about \$100,000 per year. The bid would be paid off at least annually, possibly quarterly, as the cost of interest is about \$100,000 per year. The bid would be paid off at least annually, possibly quarterly, as the cost of interest is about \$100,000 per year.

	FY05	FY06	FY07	FY08	FY09	FY10
Beginning funds on hand/available	\$74,177	\$2,602,226	2,123,017	2,277,483	7,423,316	7,673,385
Newly Acquired	0	0	0	0	0	0
Lease Payments	706,457	706,457	706,457	706,457	706,457	706,457
Maintenance Payments	1,221,636	1,221,636	1,221,636	1,221,636	1,221,636	1,221,636
Legal Retainer	1,625,928	1,625,928	1,625,928	1,625,928	1,625,928	1,625,928
Funds added by transfers, exchange, new business, subscriptions by ex-CEV	1,028,051	1,028,051	1,028,051	1,028,051	1,028,051	1,028,051

Note:

After delivery of a large white Goods credit notes/balance sheet.

- 1. Allow for orderly cancellation of older credit balance sheets and no further competing to use supplier services.
- 2. Reduces cash requirements, since funds available for new projects.
- 3. Long-term balance will remain the same as capital employed for new projects.

### Option Two:

Ex-act 90% funds and approved sum minimum spent on system. P.W. makes an annual payment of \$102,665.

	FY05	FY06	FY07	FY08	FY09	FY10
Funds on hand/available P.W.	\$74,182	\$2,584,43	\$63,016	\$57,674	\$1,634,31	\$1,634,31
Capital Requirements	1,615,655	1,615,655	1,615,655	1,615,655	0	0
Maintenance Payments	1,221,636	1,221,636	1,221,636	1,221,636	22,696	22,696
Funds held at	1,028,051	1,028,051	1,028,051	1,028,051	0	0
Funds added by transfers, exchange, and whichever is greater, funds held at PV	\$31,475	\$31,475	\$31,475	\$31,475	363,533	363,533

Note:

- 1. Will require a 90% funding to build period of 2006-2007 after start date, so one year available.
- 2. Can be used to reduce debt on cash.
- 3. Supplier can be used to fund projects in less expensive areas where higher rates exist.
- 4. Ending balance will be used for system enhancement and PV.

<sup>1</sup> Based on 2005-06 financial difference 1990 minus spending factor.

<sup>2</sup> Includes wages of 2005-06 staff, telephone, internet, software, stationery, fuel, office equipment and printing.

<sup>3</sup> £1 annually due to old telephone on 1st April, when payment is due.  
£1,000,000 x 2.5% = £25,000

RFP No.

03-15

03-16

03-17

Oconee County LEC

CAD System

Radio Control System

911 Telephony System

June 9, 2004

2:00 p.m.

2:30 p.m.

3:00 p.m.

Respondent	Intergraph Public Safety	Logistic Systems	Orbacom Systems Inc.	Vision Air
Address	Madison, AL	Missoula, MT	Cinnaminson, NJ	Castle Hayne, NC
03-15, LEC CAD System	yes - not interviewed	yes - not interviewed	yes - not interviewed	yes - not interviewed
Bid Bond Submitted	yes	yes	yes	yes
Acknowledged Addenda	yes	yes	yes	yes
03-16, LEC Radio Control			yes - not interviewed	
Bid Bond Submitted			yes	
Acknowledged Addenda			yes	
03-17, LEC 911 Telephony			yes - not interviewed	
Bid Bond Submitted			yes	
Acknowledged Addenda			yes	
Comprehensive Proposal			yes - not interviewed	
Respondent	Diversified Electronics Inc	Motorola, Inc.	Sprint	
Address	Greenville, SC	Greenville, SC	Greenwood, SC	
03-15, LEC CAD System	no response	no response	yes	
Bid Bond Submitted			no - proposal rejected	
Acknowledged Addenda			yes	
03-16, LEC Radio Control	no response	no response	yes	
Bid Bond Submitted			no - proposal rejected	
Acknowledged Addenda			yes	
03-17, LEC 911 Telephony	no response	no response	yes	
Bid Bond Submitted			no - proposal rejected	
Acknowledged Addenda			yes	

PRO #  
03-15  
03-16  
03-17

Oconee County LEC  
CAD-System  
Radio Control System—  
911 Telemetry System  
Committee Ranking

June 9, 2004  
2:00 p.m.  
2:30 p.m.  
3:00 p.m.

Respondent	Bell South Business Systems		New World Systems		Positron Public Safety Systems		Gunby Communications	
03-15, LEC CAD System	Score	Ranking	Score	Ranking	Score	Ranking		
Ronald Butts	70	3	87	1	83	2		
Wayne Gerland	82	2	86	1	81	3		
Henry Gordon	83	2	89	1	79	3		
Carl Hayden	79	3	96	1	77	2		
Marion Lyles								
John Murray	80	2	100	1	78	3		
Total/Ranking CAD	385	12	480	9	350	13		
03-16, LEC Radio Control					Score	Ranking	Score	Ranking
Ronald Butts					94	1	58	2
Wayne Gerland					94	1	74	2
Henry Gordon					89	1	64	2
Carl Hayden					83	1	63	2
Marion Lyles					96	1	70	2
John Murray					96	1	70	2
Total/Ranking Radio					456	5	328	10
03-17, LEC 9-1-1 Telephony	Score	Ranking					Score	Ranking
Ronald Butts	69	3					87	1
Wayne Gerland	84	2					92	1
Henry Gordon	66	3					86	1
Carl Hayden	85	2					94	1
Marion Lyles								
John Murray	73	2					85	2
Total/Ranking Telephony	375	13					426	11